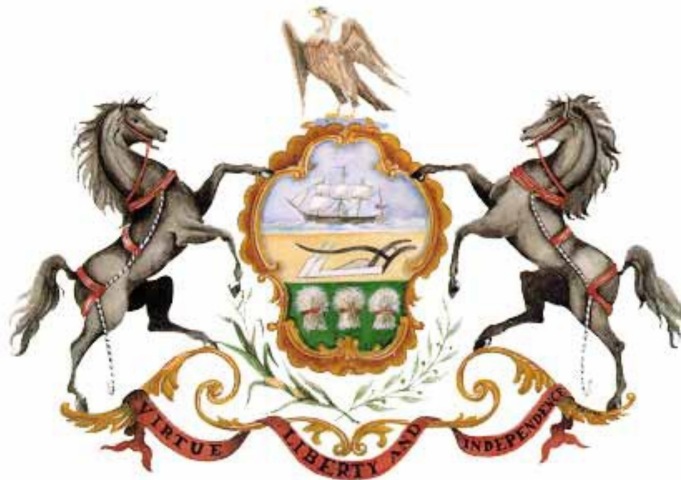


**Underground Storage Tank Indemnification Fund  
Interim Financial Report  
(Unaudited)**

**For the Three Months Ended September 30, 2023 and 2022**



**Prepared By:**

***Office of Comptroller Operations***  
**Bureau of Accounting & Financial Management**

**Underground Storage Tank Indemnification Fund  
Financial Statements  
(Unaudited)  
For the Three Months Ended September 30, 2023 and 2022**

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**Underground Storage Tank indemnification Fund**  
**Balance Sheet**  
**(Unaudited)**  
**As of September 30**

	2023	2022
<b>ASSETS:</b>		
Deposits and Investments—Note B		
Cash-In-Transit .....	\$ 2,614,130	\$ 1,303,819
Temporary Investments .....	10,960,534	12,001,962
Long-term Investments .....	393,065,851	355,933,447
Receivables—Note C		
Investments Interest and Dividends .....	1,862,156	1,223,233
Investments Sold .....	1,870,255	140,469
<b>TOTAL ASSETS .....</b>	<b><u>\$ 410,372,926</u></b>	<b><u>\$ 370,602,930</u></b>
<b>LIABILITIES AND FUND BALANCE</b>		
<b>Liabilities:</b>		
Payables—Note D		
Accounts Payable and Accrued Liabilities .....	\$ 12,139,469	\$ 13,663,434
Invoices Payable .....	1,718,290	1,342,933
Accrued Payables Good Receipt .....	—	(274,752)
Investments Purchased Payable .....	3,215,974	2,352,347
Due to Other Obligations—Note E .....	267,614	234,045
<b>TOTAL LIABILITIES .....</b>	<b><u>\$ 17,341,347</u></b>	<b><u>\$ 17,318,007</u></b>
<b>Fund Balance:—Note F</b>		
Nonspendable:		
Restricted .....	393,031,579	353,284,923
<b>TOTAL FUND BALANCE .....</b>	<b><u>393,031,579</u></b>	<b><u>353,284,923</u></b>
<b>TOTAL LIABILITIES AND FUND BALANCE .....</b>	<b><u>\$ 410,372,926</u></b>	<b><u>\$ 370,602,930</u></b>

- The notes and supplemental schedule to the financial statements are an integral part of this statement. -

**Underground Storage Tank Indemnification Fund**  
**Statement of Revenues, Expenditures, and Changes in Fund Balance**  
**(Unaudited)**  
**For the Three Months Ended September 30**

	2023	2022
<b>REVENUES—Note H</b>		
Fees:		
Gallon .....	\$ 12,371,289	\$ 12,074,172
Tank Capacity .....	217,855	251,998
TIIP .....	38,951	41,550
Investment Income:		
Interest and Dividend Income .....	2,926,865	2,211,852
Net Increase (Decrease) in Fair Value of Investments .....	(15,121,304)	(21,537,947)
<b>TOTAL REVENUES .....</b>	<b>\$ 433,656</b>	<b>\$ (6,958,375)</b>
<b>EXPENDITURES—Note H</b>		
Administrative:		
Insurance Department Personnel and Other Charges .....	201,975	96,690
Third Party Administrator .....	848,127	1,014,126
Professional Services .....	180,404	189,040
<b>Total Administrative .....</b>	<b>1,230,506</b>	<b>1,299,856</b>
Claims Indemnification:		
Losses .....	7,868,572	7,242,923
Loss Expenses - Non-Legal .....	263,569	368,870
Loss Expenses - Legal .....	21,821	68,253
<b>Total Claims Indemnification .....</b>	<b>8,153,962</b>	<b>7,680,046</b>
Allocations - Funds Released:		
Environmental Cleanup Program .....	1,125,417	1,407,415
Pollution Prevention Program .....	—	99,513
Investigation and Closure Costs .....	318,623	416,828
<b>Total Allocations - Funds Released .....</b>	<b>1,444,040</b>	<b>1,923,756</b>
Interest Expense .....	1,784	1,978
<b>TOTAL EXPENDITURES .....</b>	<b>\$ 10,830,292</b>	<b>\$ 10,905,636</b>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES .....</b>	<b>(10,396,636)</b>	<b>(17,864,011)</b>
<b>NET CHANGE IN FUND BALANCES .....</b>	<b>(10,396,636)</b>	<b>(17,864,011)</b>
<b>FUND BALANCE, JULY 1 (restated) —Note G .....</b>	<b>403,428,215</b>	<b>371,148,934</b>
<b>FUND BALANCE, SEPTEMBER 30 .....</b>	<b>\$ 393,031,579</b>	<b>\$ 353,284,923</b>

- The notes and supplemental schedule to the financial statements are an integral part of this statement. —

## **NOTE A - Summary of Significant Accounting Policies**

### **Basis of Presentation**

The fund financial statements have been prepared in accordance with accounting principles generally accepted in the United States applicable to governments. The Governmental Accounting Standards Board (GASB) establishes accounting and financial reporting requirements for governments.

### **Financial Statements**

The financial statements report the financial position and results of activities for the reporting periods ended September 30, 2023 and 2022. The Balance Sheet, often described as a *snapshot* of an entity's financial condition, is a summary of financial balances at a specific point in time. Assets, liabilities, and fund balances are presented as of a specific date, generally at the end of a closed period or fiscal year. The Statement of Revenues, Expenditures, and Changes in Fund Balance presents increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in current resources.

### **Fund Structure**

**Fund Accounting:** In governmental accounting, a fund is defined as an independent fiscal and accounting entity, with a self-balancing set of accounts, recording cash and/or other resources together with all related liabilities and equities which are segregated for the purposes of carrying out specific activities or attaining certain objectives in accordance with the fund's special regulations, restrictions or limitations. In the Commonwealth, funds are established by legislative enactment or, in certain rare cases, by administrative action.

### **Financial Reporting Entity**

The Storage Tank and Spill Prevention Act, Act 32 of 1989, as amended, established the Underground Storage Tank Indemnification Fund (USTIF) to administer a program to provide claim payments to owners and operators of underground storage tanks who incur liability for taking corrective action, bodily injury or property damage caused by a release from underground storage tanks. The cost covered by the USTIF includes identifying the extent, nature and impact of the release and develops a remedial action plan for restoring the site. The USTIF will not cover any upgrade costs for the facility or any repair and maintenance work performed on the underground storage tanks, including tank removal. Administrative expenditures of the fund are also covered. The fund is administered by the Insurance Department in conjunction with the fourteen-member Underground Storage Tank Indemnification Board.

Act 13 of 1998 established a new loan program to assist owners of regulated underground storage tanks to upgrade their underground storage tank systems to meet federal Environmental Protection Agency upgrade requirements or to remove them from service. Act 100 of 2000 expanded the upgrade loan program to include the removal of underground storage tanks. The act also established an environmental cleanup program and a pollution prevention program that are administered by the Department of Environmental Protection.

### **Measurement Focus and Basis of Accounting**

As a governmental fund, the Balance Sheet and the Statement of Revenues, Expenditures, and Changes in Fund Balance report financial activity using the current financial resources measurement focus and the modified accrual basis of accounting. The emphasis is on resources that are *available* to provide goods and services and, in some cases, capital assets, during the reporting period.

Used with governmental activities, under this measurement focus, only current assets and current liabilities are normally included on the balance sheet. *Current* essentially refers to an asset which can either be converted to cash or used to pay current liabilities within one year, or a liability that is to be settled in cash within one year of the reporting period.

Under the modified accrual basis of accounting, revenues and other financial resource increments are recognized when they become susceptible to accrual; that is when they become both measurable and available to finance expenditures of the current period. Resources are available when they have already been received or will be received within a reasonable period, typically 60 days, after the end of the reporting period in order to pay current liabilities. Receivables, advances, debt from other governments, political subdivisions, funds and component units that are measurable and accruable as due to the Commonwealth are reported, however, any portion of cash determined to be *unavailable* (typically received after 60 days) is offset with a liability, having no impact on fund balance.

Expenditures are recognized when the fund liability has been incurred; that is they will be paid with current financial resources. Expenditures that do not require the use of current financial resources—such as compensated absences, claims and judgments, environmental cleanup and capital leases—are not recognized when the liability is incurred; rather they are recognized when the financial resources are *used*.

**Normal Balances**

A normal balance is the expectation that a particular type of account will have either a debit or a credit balance based on its classification within the chart of accounts. It is possible for an account expected to have a normal balance as a debit to actually have a credit balance, and vice versa, but these situations should be minimal. An abnormal balance is typically reported as a negative value on the face of the financial reports and explained within the notes.

**Leases**

The government implemented GASB Statement 87 (S87) starting July 1, 2020. Under S87, leases are defined as contracts that convey the control of the right to use another entity's nonfinancial asset as specified in the contract for a period of time in an exchange or exchange-like transaction. As of July 1, 2020, leases are now considered financing arrangements that require the government to report current and newly executed leases as capital outlays as well as any other financing resource.

**NOTE B - Deposits and Investments****Cash-in-Transit**

Cash-in-Transit are amounts that have been posted to the accounting system, but not yet receipted by the Treasury Department. Upon receipt, Treasury transfers all cash balances into investment pools. For the reporting periods ended September 30, 2023 and 2022, Cash-In-Transit totaled \$2.6 million and \$1.3 million.

**Pooled Cash**

In accordance with the Fiscal Code, cash balances of most Commonwealth funds are pooled by the Treasury Department. Cash balances are accounted for centrally for receipt and disbursement purposes and are segregated by fund. These cash deposits facilitate daily transactions on behalf of the funds and are maintained separately from the investment fund balances. The law requires that collateral be pledged by banks and other financial institutions to guarantee cash on deposit.

**Treasury Investment Pools**

The deposit and investment policies of the Treasury Department are governed by Sections 301, 301.1 and 505 of the Pennsylvania Fiscal Code (Act of 1929, P.L. 343), and Section 321.1 of the Pennsylvania Administrative Code (Act of 1929, P.L. 177, No. 175).

In compliance with the Fiscal Code, the Treasury Department holds investment control over the USTIF and most other funds of the Commonwealth. The Treasury Department uses a variety of internal investment pools that seek to provide preservation of principal, liquidity, diversification, and income for most funds. All participating funds report amounts invested in such pools as Temporary or Long-term Investments.

The Treasury Department manages the Commonwealth Investment Program (CIP) for funds that are part of the primary government. Investments in the CIP are reported as shares by the participants. Investments are reported at fair value, typically using published market prices.

Temporary Investments are those investments expected to be realized in cash within twelve months or less following the reporting period and Long-term Investments are expected to be realized in cash beyond one year. The Treasury Department accounts for the investments held in the CIP for each participating fund's equity (considered shares) on a daily basis. Share balances of participating funds may fluctuate considerably during the fiscal year, based on the timing of cash receipts and disbursements in the participating fund. Periodic earnings of the CIP are allocated to specific participating funds based on the weighted daily average share balance.

Treasury investment pools each have their own distinct investment strategies, goals, and holdings that reflect the differing needs of Commonwealth funds for income, cash flows, and investment risk tolerance. The USTIF investment pools are held within the CIP and BNY Mellon Bank. The short-term investment pools, also referred to as Pool 924 and Pool 999, comply with the investment policies as adopted by Treasury, and are highly liquid vehicles, which can consist of cash and short-term fixed income with a goal of providing a high degree of liquidity and security but only modest returns. Shares in this pool are classified as Temporary Investments. The Long-term Investment pool complies with the investment policies as adopted by USTIF, and is a less liquid vehicle, which allows for investment in assets that offer potentially higher returns with commensurate risk.

The USTIF investments as of September 30, 2023 and 2022 consist of \$11.0 million and \$12.0 million of Temporary Investments and \$393.1 million and \$355.9 million in Long-term Investments.

### **NOTE C - Receivables**

A receivable is a legally enforceable claim for payment to a business or government by its customers or residents for either goods supplied and/or services rendered in execution of the customer's order or for government imposed non-exchange transactions for which payment has not yet been received.

Exchange transactions represent cash received for the aforementioned good or service delivery, investment sale proceeds, as well as interest on notes and loans. Non-exchange transactions include government imposed obligations such as taxes or other assessments.

Receivables on Investments Interest and Dividends are settlements effected as of the end of the reporting period for which related cash is expected to be received in the subsequent period. As of September 30, 2023 and 2022, the Investments Interest and Dividends Receivables totaled \$1.9 million and \$1.2 million. Receivables on Investments Sold for the reporting periods ended September 30, 2023 and 2022, totaled \$1.9 million and \$140.5 thousand.

### **NOTE D - Payables**

A payable is money owed by a government or business to its employees, vendors, sellers of investments and/or grantees for which payment has not yet been rendered. *Accounts Payable and Accrued Liabilities* reflects vendor invoice disbursements that have posted through the end of the reporting period that have not cleared for payment from the State Treasurer, whereas *Invoices Payable* reflects invoice disbursements that have cleared for payment.

Accounts Payable and Accrued Liabilities as of September 30, 2023 and 2022, totaled \$12.1 million and \$13.7 million, Invoices Payable totaled \$1.7 million and \$1.3 million.

Investments Purchased Payable represents obligations of payment to sellers of investments associated with the routine operational investment activity of the fund. As of September 30, 2023 and 2022, the Investments Purchased Payable totaled \$3.2 million and \$2.4 million.



## **NOTE E - Due to Other Obligations**

The liability class reflects resources payable to other Commonwealth or governmental funds for the reimbursement of goods or services provided or the enactment of a statutory transfer for which a cash transaction has not yet been effected. As of September 30, 2023 and 2022, the Due to Other Obligations totaled \$267.6 thousand and \$234.0 thousand. The following liabilities are included under Due to Other Obligations: Due to Other Funds; Due to Other Governments; Due to Fiduciary Funds and Due to Political Subdivisions.

### **Due to Other Funds**

The inter fund cash transfer outstanding as of September 30, 2023 and 2022, of \$0.2 thousand and \$0.2 thousand is associated with a quarterly billing of the Insurance Liquidation Fund for consulting which is shared by the Workers' Compensation Security Fund and the Catastrophic Loss Benefit Continuation Fund.

### **Due to Other Governments**

Due to Other Governments are obligations owed to the Federal government related to the payroll operations of the USTIF. These benefit obligations are attributable to Social Security and Medicare deductions from employees and related employer matching Social Security portions and are due to the Internal Revenue Service. As of September 30, 2023 and 2022, the Due to Other Governments totaled \$3.7 thousand and \$1.6 thousand.

### **Due to Fiduciary Funds**

Due to Fiduciary Funds are obligations owed to other Commonwealth funds related to the payroll operations of the USTIF. These benefit obligations are attributable to retirement deductions from employees and are due to the State Employees Retirement System. As of September 30, 2023 and 2022, the Due to Fiduciary Funds totaled \$6.8 thousand and \$7.3 thousand.

### **Due to Political Subdivisions**

Due to Political Subdivisions are obligations owed to other local governmental entities related to the operations of the USTIF. As of September 30, 2023 and 2022, Due to Political Subdivisions totaled \$256.9 thousand and \$224.9 thousand.

## **Note F – Fund Balance**

### **Restricted**

*Restricted* includes fund balances that may only be utilized for 1) consumption in accordance with external laws or regulations imposed by creditors, grantors, contributors or other governments 2) consumption by law through constitutional provisions or enabling legislation, where the enabling legislation must authorize the Commonwealth to assess, levy, charge or otherwise mandate payment of resources from external providers and be legally enforceable.

As of September 30, the USTIF Restricted Fund balance is segregated and classified in the following manner:

<b>Restricted For:</b>	<b>2023</b>	<b>2022</b>
Encumbrances .....	8,310,008	7,714,039
Underground Storage Tank Indemnification .....	384,721,571	345,570,884
<b>Total Fund Balance .....</b>	<b>\$ 393,031,579</b>	<b>\$ 353,284,923</b>

The encumbrance portion of the restricted fund balance reflects contracted obligations to vendors relative to administrative or operational activities of the fund. For the reporting periods ended September 30, 2023 and 2022, Encumbrances totaled \$8.3 million and \$7.7 million.



The portion restricted for Underground Storage Tank Indemnification is obligated to meet the known and unknown present and future claims liability and operations of the fund. For the reporting periods ended September 30, 2023 and 2022, the fund balance restricted for Underground Storage Tank Indemnification was \$384.7 million and \$345.6 million (See also Supplemental Schedule – Statement of Actuarial Claims Liability).

### **NOTE G – Restatement of Fund Balance**

The Fund Balance, July 1 (restated) includes adjustments for additional accrued 2022-23 revenues pertaining to miscellaneous revenue and additional accrued 2022-23 expenditures pertaining to liabilities due to Commonwealth funds. These additional accruals were recorded subsequent to the distribution of the June 30, 2022, USTIF financial statements.

The restatement consisted of the adjustments disclosed as follows:

**Underground Storage Tank Indemnification Fund  
Restatement of Beginning Fund Balance  
(UNAUDITED)**

<b>FUND BALANCE AS REPORTED JUNE 30, 2023</b> .....	<b>\$ 404,194,691</b>
<b>ACCRUED REVENUE</b>	
Miscellaneous Revenue .....	<u>92,308</u>
<b>TOTAL REVENUE RELATED ADJUSTMENT</b> .....	<u>92,308</u>
<b>ACCRUED EXPENDITURES</b>	
Operational related to due to other funds .....	<u>(858,784)</u>
<b>TOTAL EXPENDITURE RELATED ADJUSTMENT</b> .....	<u>(858,784)</u>
<b>NET INCREASE (DECREASE) TO FUND BALANCE</b> .....	<u>(766,476)</u>
<b>ADJUSTED FUND BALANCE, JULY 1, 2023</b> .....	<u><u>\$ 403,428,215</u></u>

### **NOTE H – Revenues, Expenditures and Other Financing Sources (Uses)**

#### **Revenues**

##### **Fees**

The USTIF is financed by fees paid by underground storage tank owners or operators, distributors, and tank installers. By law, the USTIF Board is required to evaluate the financial condition of the program annually. The agency's fee structure and collection methodology are described in regulations, which can be found at 25 Pa. Code 977.11 to 977.24. The current fees include:

**Gallon Fees** Each distributor must assess a fee of \$0.011 per gallon on regulated substance deliveries to underground storage tanks (USTs) under agency regulation. The Gallon Fees for the three months ended September 30, 2023 and 2022, totaled \$12.4 million and \$12.1 million.

**Tank Capacity Fees** The owner or operator of USTs storing heating oil, diesel fuel, kerosene, and used motor oil products must pay an annual fee of \$0.0825 per gallon of tank capacity. The Tank Capacity Fees for the three months ended September 30, 2023 and 2022, totaled \$217.9 thousand and \$252.0 thousand.

**TIIP Fees** Tank Installer Indemnification Program (TIIP) is funded by two types of fees: a yearly company fee; and activity fees related to installations, removals, and major modifications of USTs performed by tank installers. In order to properly and accurately bill the company and activity fees, the USTIF depends upon data from the Department of Environmental Protection. The certified company must pay an annual activity fee of \$1,000. Additional activity fees of \$15 for tank removals and \$50 for installations or modifications are billed monthly. The TIIP Fees for the three months ended September 30, 2023 and 2022, totaled \$39.0 thousand and \$41.6 thousand.

### **Investment Income**

Investment income includes Interest and Dividend Income and Net Increase in Fair Value of Investments during the fiscal period. If the change in the fair value of investments decreases during any specific fiscal year, such decreases could cause reported overall investment income to be negative within specific funds. Similarly, realized losses could cause reported overall investment income to be negative within specific funds. For the three months ended September 30, 2023 and 2022, Interest and Dividend Income totaled \$2.9 million and \$2.2 million and Net Increase (Decrease) in Fair value of Investments totaled (\$15.1) million and (\$21.5) million.

### **Expenditures**

#### **Administrative**

Administrative disbursements include Insurance Department Personnel, such as salaries, health and retirement benefits, Third Party Administrator fees and Professional Services. For the three months ended September 30, 2023 and 2022, Administrative disbursements totaled \$1.2 million and \$1.3 million.

#### **Claims Indemnification**

Claims Indemnification disbursements mostly include losses on claims filed and the related legal and non-legal disbursements on those losses. For the three months ended September 30, 2023 and 2022, Claims Indemnification disbursements totaled \$8.2 million and \$7.7 million.

#### **Allocations - Funds Released**

Allocations - Funds Released activities include disbursements for Environmental Cleanup Programs, Pollution Prevention Programs, Catastrophic Release Programs and Investigation and Closure Cost Programs. For the three months ended September 30, 2023 and 2022, Allocations - Funds Released disbursements totaled \$1.4 million and \$1.9 million.

#### **Interest Expense**

Interest Expense expenditure represents the interest related to the lease under S87. The interest expense for the three months ended September 30, 2023 and 2022, is \$1.8 thousand and \$2.0 thousand, respectively. From February 1, 2022 through January 31, 2032, the Insurance Department's Office of Liquidation, Rehabilitation, and Special Funds (OLRSF) entered into a 10 year building lease valued at \$5.7 million under S87. The September 30, 2023 and September 30, 2022 financial statements allocate 8% of the interest expense from the 10 year OLRSF lease to USTIF based on complement.

**Supplemental Schedule – Statement of Actuarial Claims Liability**

**Underground Storage Tank indemnification Fund  
Statement of Actuarial Claims Liability  
(Unaudited)  
As of September 30**

	2023	2022
Actuarial liability for estimated unpaid claims .....	\$ (294,380,039)	\$ (318,152,460)
Funds Balance restricted for Underground Storage Tank Indemnification .....	384,721,571	345,570,884
<b>Fund Balance Available (Unavailable) for Future Claims .....</b>	<b><u>\$ 90,341,532</u></b>	<b><u>\$ 27,418,424</u></b>

The Statement of Actuarial Claims Liability provides a segregated presentation of the balances from the actuarial report associated with the Incurred But Not Reported (IBNR) claims and the fund balance for Underground Storage Tank Indemnification available to meet these future claims payment obligations.

The USTIF provides claim payments to owners and operators of USTs who have incurred liability caused by leaks from USTs. The USTIF covers reasonable and necessary costs for corrective actions to clean up contamination from leaking tanks. It also covers claims for bodily injury and property damage that occur as a result of the release.

The fund balance for Underground Storage Tank Indemnification for future claims is \$384.7 million as of September 30, 2023. Based on actuarial analysis as of June 30, 2022 (report issue date November 28, 2022), the estimated unpaid loss was \$294.4 million for September 30, 2023.

## Supplemental Schedule – Statement of Funds Available

**Underground Storage Tank Indemnification Fund**  
**Statement of Funds Available**  
**(Unaudited)**  
**As of September 30**

	<b>2023</b>
<b>TOTAL FUNDS AVAILABLE, JULY 1, 2023</b> .....	<b>\$ 415,036,733</b>
<b>REVENUES:</b>	
Gallon Fees .....	12,371,290
Tank Capacity Fees .....	217,855
TIIP Fees .....	38,951
<b>TOTAL REVENUES</b> .....	<b>\$ 12,628,096</b>
<b>EXPENDITURES:</b>	
Operating Expenses .....	9,767,960
<b>TOTAL EXPENDITURES</b> .....	<b>\$ 9,767,960</b>
<b>INVESTMENT ACTIVITY:</b>	
Treasury Investment Income .....	149,772
Change in Interest Receivable (Inc)/Dec .....	(77,376)
Change in Investment Receivable (Inc)/Dec .....	(878,478)
Change in Dividend Receivable (Inc)/Dec .....	(369,815)
Change in Investment Payable Inc/(Dec) .....	2,263,754
Dividends & Interest .....	2,762,426
Security Lending Income .....	14,667
Realized Gain (Loss) .....	(1,003,830)
Unrealized Gain (Loss) .....	(14,077,102)
Miscellaneous .....	(40,372)
<b>TOTAL INVESTMENT ACTIVITY</b> .....	<b>\$ (11,256,354)</b>
<b>TOTAL FUNDS AVAILABLE</b> .....	<b>\$ 406,640,515</b>
<b>REDUCTION OF FUNDS AVAILABLE:</b>	
Operating Commitments .....	8,310,008
<b>TOTAL REDUCTION OF FUNDS AVAILABLE</b> .....	<b>\$ 8,310,008</b>
<b>NET FUNDS AVAILABLE, SEPTEMBER 30, 2023</b> .....	<b>\$ 398,330,507</b>

## Statement of Funds Available

The Statement of Funds Available reports the Cash and Investment balance (Total Funds Available) for the USTIF Fund as of the end of the reporting period. The statement is prepared on a cash basis utilizing cash records of receipts, disbursements, and transfers as recorded by the State Treasury.

Treasury cash balances, less any open commitments as of the reporting date, are reported as the Net Funds Available for the fund.